

TABLE OF CONTENTS

	Page
EXECUTIVE SUMMARY	iii
LIST OF ACRONYMS	xxi
1.0 INTRODUCTION.....	1-1
2.0 PERMIT ADMINISTRATION	2-1
3.0 LEGAL AUTHORITY.....	3-1
4.0 SOURCE IDENTIFICATION.....	4-1
4.1 GIS SOURCE IDENTIFICATION DATA	4-1
4.2 GIS EXAMPLE	4-4
4.2.1 Identification of Available Data Layers.....	4-5
4.2.2 Schedule for Completion of GIS Data for All Watersheds.....	4-6
4.3 URBAN BMP/SWM FACILITIES DATABASE.....	4-6
5.0 DISCHARGE CHARACTERIZATION	5-1
5.1 FREDERICK COUNTY’S LONG-TERM MONITORING PLAN	5-1
5.1.1 Chemical Monitoring.....	5-4
5.1.2 Biological Monitoring Results for Peter Pan Run	5-37
5.1.3 Physical Stream Assessment.....	5-40
5.1.4 Integrated Analysis of Field Results.....	5-44
5.2 EVALUATING THE EFFECTIVENESS OF THE <i>2000 MARYLAND</i> <i>STORMWATER DESIGN MANUAL</i> FOR STREAM CHANNEL PROTECTION.....	5-48
5.2.1 Study Area	5-49
5.2.2 Study Methods	5-49
5.2.3 Field Survey Results	5-51
5.2.4 Modeling Results	5-58
6.0 MANAGEMENT PROGRAMS.....	6-1
6.1 STORMWATER MANAGEMENT PROGRAM.....	6-1
6.1.1 Maintenance Inspections of Stormwater Management Facilities	6-1
6.1.2 Implementation of 2000 Maryland Stormwater Design Manual	6-2
6.2 ILLICIT CONNECTION DETECTION AND ENFORCEMENT PROGRAM.....	6-3
6.2.1 Illicit Connection Program.....	6-3
6.2.2 NPDES Permit Evaluation Process For County-Owned Properties	6-4
6.3 SPILL RESPONSE.....	6-6
6.4 EROSION AND SEDIMENT CONTROL PROGRAM.....	6-7

TABLE OF CONTENTS (Continued)

	Page
6.4.1	Quality Assurance / Quality Control (QA/QC) Program..... 6-9
6.4.2	Responsible Personnel Certification Classes 6-9
6.4.3	Construction Site Data 6-9
6.5	PUBLIC OUTREACH AND EDUCATION PROGRAM..... 6-10
6.5.1	Public Outreach Related to WRAS..... 6-10
6.5.2	Public Outreach Related to Monocacy & Catoctin Watershed Alliance (MCWA) 6-19
6.5.3	Other NPDES Outreach Initiatives 6-19
6.5.4	Evaluation 6-21
6.6	ROAD MAINTENANCE ACTIVITIES 6-22
6.7	HERBICIDE, PESTICIDE, AND FERTILIZER USE STUDY 6-25
6.7.1	Introduction..... 6-25
6.7.2	Herbicide Use..... 6-25
6.7.3	Pesticide Use..... 6-26
6.7.4	Fertilizer Use..... 6-26
6.8	OVERALL PROGRAM EVALUATION 6-27
7.0	WATERSHED RESTORATION 7-1
7.1	STREAM MONITORING TO IDENTIFY AND EVALUATE WATER QUALITY PROBLEMS..... 7-1
7.2	WATERSHED RESTORATION ACTION STRATEGIES (WRAS)..... 7-1
7.2.1	Lower Monocacy WRAS..... 7-1
7.2.2	Upper Monocacy WRAS 7-4
7.3	FORMATION OF MONOCACY AND CATOCTIN WATERSHED ALLIANCE..... 7-5
7.4	STREAM CORRIDOR ASSESSMENT 7-5
7.4.1	Stream Corridor Assessment Process/Protocols 7-5
7.4.2	Stream Corridor Assessments within Frederick County..... 7-6
7.5	BIOLOGICAL AND PHYSICAL STREAM ASSESSMENT 7-7
7.5.1	Water Quality..... 7-9
7.5.2	Physical Habitat 7-10
7.5.3	Biological Assessment..... 7-10
7.6	WATERSHED ASSESSMENT AND RESTORATION IN LOWER BUSH CREEK..... 7-11
7.7	WATERSHED ASSESSMENT AND RESTORATION IN BALLENGER CREEK 7-12
7.7.1	Implementation of Restoration Efforts in Ballenger Creek Watershed 7-13
7.8	WATERSHED ASSESSMENT AND RESTORATION IN LOWER LINGANORE CREEK..... 7-14

TABLE OF CONTENTS (Continued)

	Page
7.8.1 Implementation of Restoration Efforts in Lower Linganore Creek Watershed	7-16
7.9 IMPLEMENTATION OF RESTORATION EFFORTS IN FREDERICK COUNTY	7-16
7.10 TREATMENT OF IMPERVIOUS AREA	7-17
8.0 PROGRAM FUNDING.....	8-1
8.1 FY 2004 OPERATING BUDGET	8-1
8.2 FY 2005 OPERATING BUDGET	8-1
8.3 FY 2006 OPERATING BUDGET	8-2
8.4 FY 2004 CAPITAL IMPROVEMENT PROJECT	8-2
8.5 FY 2005 CAPITAL IMPROVEMENT PROJECT	8-2
8.6 FY 2006 CAPITAL IMPROVEMENT PROJECT	8-4
8.7 EVALUATION.....	8-4
9.0 POLLUTANT LOADINGS FOR MUNICIPAL STORM OUTFALLS AND REMOVAL BY ASSOCIATED BMPS	9-1
10.0 SPECIAL PROGRAMMATIC CONDITIONS	10-1
10.1 EVALUATION.....	10-2
11.0 REFERENCES.....	11-1
 APPENDICES	
A County Attorney Certification	A-1
B County GIS Data.....	B-1
C Database Submittals.....	C-1
D Updated Pollutant Loading Estimates for Municipal Storm Outfalls.....	D-1
E Methods for Estimating Pollutant Loading in Peter Pan Run.....	E-1
F Summary of Stream Survey Data for Peter Pan Run.....	F-1
G Longitudinal and Cross-Section Stream Profiles.....	G-1
H Erosion and Sediment Control Quality Assurance and Quality Control Program.....	H-1
I Public Outreach Materials.....	I-1
J Highway Operations Quarterly Reports.....	J-1
K Prioritized Watershed Listing	K-1
L Summary of Stream Survey Data for 2004 Stream Assessment Stations.....	L-1
M Fiscal Information on NPDES Projects in Frederick County's CIP Program.....	M-1
N Permitting of County-owned Properties	N-1
O Integrated Pest Management Plan for Frederick County Public Schools	O-1

LIST OF TABLES

Table	Page
4-1	Sample metadata 4-5
4-2	GIS data layers utilized to help identify potential stormwater retrofits and stream restoration opportunities 4-6
4-3	Status of GIS data required by NPDES permit 4-9
5-1	Annual physical and biological sampling schedule for watershed monitoring stations .. 5-3
5-2	Annual stream chemistry sampling schedule for the instream and outfall stations 5-4
5-3	Parameters and detection limits for Frederick County's Water Chemistry Monitoring Program 5-8
5-4	Summary of storm events at the Peter Pan Run monitoring station 5-8
5-5	Rainfall data (totals by month; inches) 5-19
5-6a	Water chemistry results for instream stormwater monitoring at Peter Pan Run 5-23
5-6b	Water chemistry results for outfall stormwater monitoring at Pond R 5-24
5-6c	Water chemistry results for instream baseflow monitoring at Peter Pan Run 5-25
5-6d	Water chemistry results for outfall baseflow monitoring at Pond R 5-25
5-7	Comparison of annual average Peter Pan Run EMCs from storms sampled between October 1, 2003 and September 30, 2004, with Maryland state average EMCs for all land uses, and with Maryland water quality standards. 5-26
5-8a	Storm event flow in cubic feet and acre-feet. Pollutant loads in pounds per storm event at Peter Pan Run. 5-31
5-8b	Storm event flow in cubic feet and acre-feet. Pollutant loads in pounds per storm event at Pond R Outfall. 5-31
5-9a	Baseflow and stormflow concentrations with estimated annual baseflow and stormflow loads in Peter Pan Run 5-32
5-9b	Baseflow and stormflow concentrations with estimated annual baseflow and stormflow loads in Pond R Outfall 5-32
5-10a	Baseflow and stormflow concentrations with estimated Fall (October-December 2003) baseflow and stormflow loads in Peter Pan Run 5-33
5-10b	Baseflow and stormflow concentrations with estimated Winter (January-March 2004) baseflow and stormflow loads in Peter Pan Run 5-33
5-10c	Baseflow and stormflow concentrations with estimated Spring (April-June 2004) baseflow and stormflow loads in Peter Pan Run 5-34
5-10d	Baseflow and stormflow concentrations with estimated Summer (July-September 2004) baseflow and stormflow loads in Peter Pan Run 5-34
5-11a	Baseflow and stormflow concentrations with estimated Fall (October-December 2004) baseflow and stormflow loads in Pond R Outfall 5-35
5-11b	Baseflow and stormflow concentrations with estimated Winter (January-March 2004) baseflow and stormflow loads in Pond R Outfall 5-35
5-11c	Baseflow and stormflow concentrations with estimated Spring (April-June 2004) baseflow and stormflow loads in Pond R Outfall 5-36

LIST OF TABLES (Continued)

Table	Page
5-11d Baseflow and stormflow concentrations with estimated Summer (July-September 2004)	5-36
5-12 Scoring classes for the Index of Biotic Integrity used by the MBSS indices	5-38
5-13 Summary of 2004 IBI results from Peter Pan Run using MBSS protocols	5-38
5-14 Summary of conditions within the study area.....	5-49
5-15 Rosgen Level II stream channel classification criteria in November 2004	5-52
5-16 General description of stream types represented in this study (after Rosgen 1996).....	5-53
5-17 Bank erosion risk rating indices (Rosgen 2001)	5-54
5-18 Summary of bank erosion risk ratings in November 2004	5-54
5-19 Provisional condition thresholds for relative bed stability scores in the Mid-Atlantic Highlands (Kaufmann, et al. 1999).....	5-54
5-20 Relative bed stability ratings in November 2004.....	5-55
5-21 Bank erosion pin observations in November 2004.....	5-55
6-1 Spill response activities in Frederick County	6-8
6-2 Responsible personnel (Green Card) Classes held in Frederick County in 2004.....	6-9
6-3 Summary of public Outreach and education activities	6-11
6-4 Quantity of recycled material by type.....	6-20
6-5 Household Hazardous Waste Day Events.....	6-20
6-6 Snow removal materials used in 2004, by watershed.....	6-24
7-1 Summary of observed environmental problems in the Lower Linganore SCA.....	7-6
7-2 Streams monitored by Frederick County in 2004.....	7-7
7-3 Scoring classes for the Index of Biotic Integrity used by the MBSS indices	7-10
7-4 Summary of 2004 IBI results 2004 sites using MBSS protocols.....	7-11
7-5 Process for identifying CIP projects for Frederick County's NPDES Program	7-16
8-1 Tasks assigned to Versar in calendar year 2004 using FY2004 funds	8-1
8-2 Tasks assigned in calendar year 2004 using FY2005 funds	8-2
8-3 Status of CIP projects identified in FY2005 Funding Request.....	8-3
9-1 Percent removal of pollutants by stormwater management structure type	9-2
9-2 Event mean concentrations (EMC) for each parameter used for estimating pollutant loads (Schueler 1987)	9-2
9-3 Summary of percent pollutant removal by stormwater BMPs.....	9-5

LIST OF FIGURES

Figure	Page
2-1 Organizational chart.....	2-3
4-1 Sample of GIS stormwater drainage system mapping.....	4-1
4-2 Screenshot of main screen of sinkhole database.....	4-3
4-3 Data management process for sinkhole tracking	4-3
4-4 Data entry form that shows inspection and repair information about sinkholes.....	4-4
4-5 Example of various GIS data utilized to help identify potential stormwater retrofit and stream restoration opportunities in Ballenger Creek watershed	4-7
4-6 Example of orthophotography and stormwater conveyance features used in conjunction with other GIS data to help identify potential stormwater retrofit and stream restoration opportunities in Ballenger Creek watershed.....	4-8
5-1 Annotated aerial photograph (March 2000) of Peter Pan in Lower Bush Creek watershed, Frederick County, Maryland showing the Peter Pan Run monitoring stations.	5-2
5-2a The “storm box” and rain gauge at the ambient instream monitoring station at Peter Pan Run in the Lower Bush Creek Watershed, Frederick County, MD.....	5-5
5-2b Ambient instream monitoring station at Peter Pan Run in the Lower Bush Creek Watershed, Frederick County, MD.....	5-5
5-3 Villages of Urbana “Pond R” outfall water chemistry monitoring station	5-6
5-4a Hydrograph and rainfall (recorded at 15 min. intervals) for the October 26, 2003 storm event.....	5-10
5-4b Hydrograph and rainfall (recorded at 15 min. intervals) for the December 24, 2003 storm event.....	5-10
5-4c Hydrograph and rainfall (recorded at 15 min. intervals) for the February 24, 2004 storm event.....	5-11
5-4d Hydrograph and rainfall (recorded at 15 min. intervals) for the March 31, 2004 storm event.....	5-11
5-4e Hydrograph and rainfall (recorded at 15 min. intervals) for the April 23, 2004 storm event.....	5-12
5-4f Hydrograph and rainfall (recorded at 15 min. intervals) for the June 15, 2004 storm event.....	5-12
5-4g Hydrograph and rainfall (recorded at 15 min. intervals) for the July 18, 2004 storm event.....	5-13
5-4h Hydrograph and rainfall (recorded at 15 min. intervals) for the August 11, 2004 storm event.....	5-13
5-4i Hydrograph and rainfall (recorded at 15 min. intervals) for the September 8, 2004 storm event.....	5-14
5-5a Hydrograph and rainfall (recorded at 15 min. intervals) for the October 26, 2003 storm event.....	5-14

LIST OF FIGURES (Continued)

Figure	Page
5-5b Hydrograph and rainfall (recorded at 15 min. intervals) for the December 24, 2003 storm event.....	5-15
5-5c Hydrograph and rainfall (recorded at 15 min. intervals) for the February 24, 2004 storm event.....	5-15
5-5d Hydrograph and rainfall (recorded at 15 min. intervals) for the March 31, 2004 storm event.....	5-16
5-5e Hydrograph and rainfall (recorded at 15 min. intervals) for the April 23, 2004 storm event.....	5-16
5-5f Hydrograph and rainfall (recorded at 15 min. intervals) for the June 15, 2004 storm event.....	5-17
5-5g Hydrograph and rainfall (recorded at 15 min. intervals) for the July 18, 2004 storm event.....	5-17
5-5h Hydrograph and rainfall (recorded at 15 min. intervals) for the August 11, 2004 storm event.....	5-18
5-5i Hydrograph and rainfall (recorded at 15 min. intervals) for the September 8, 2004 storm event.....	5-18
5-6 Rainfall totals for sampled storm events.....	5-19
5-7 Annual rainfall recorded at NOAA's Emmitsburg, MD station. WY 1999-2004.....	5-20
5-8 Monthly rainfall recorded at the Peter Pan site and long-term average monthly rainfall recorded at NOAA's Emmitsburg, MD station.	5-20
5-9 Annual discharge measured at Peter Pan Run instream monitoring station, WY 2000-2004.	5-21
5-10 Storm discharge plotted as a function of rainfall for storm events monitored at Peter Pan Run, for each year sampled, 1999-2004.	5-21
5-11 Analytical results of storm event total copper and total zinc in individual samples.....	5-28
5-12 Analytical results of storm event and baseflow fecal coliform concentrations	5-28
5-13 Analytical results of storm event total copper and total zinc.....	5-29
5-14 Comparison of Benthic IBI scores from 2001-2004, using MBSS methods.....	5-39
5-15 Comparison of Fish IBI scores from 1999-2004, using MBSS methods	5-40
5-16 Bank loss as measured by the bank pin at PPAN-01	5-41
5-17 Cross sectional changes at PPAN-01 between 1999 and 2004.....	5-42
5-18 Cross sectional changes at PPAN-02 between 1999 and 2004.....	5-42
5-19 Longitudinal profile of PPAN-01, showing riffle, run and pool extents	5-43
5-20 Dominant substrate particle size at Peter Pan Run stations, from June 1999 to June 2004.....	5-44
5-21 Index of Biological Integrity classess for Peter Pan Run monitoring in 2004.....	5-45
5-22 Storm event means for metals (May 1999 to September 2004), values below detection limit are set to zero	5-46
5-23 Annual flow-weighted average of baseflow mean concentrations and storm event mean concentrations of nitrate, nitrite, and TKN at Peter Pan Run instream site (WY 1999-2004).....	5-46

LIST OF FIGURES (Continued)

Figure	Page
5-24 Annual flow-weighted average of baseflow mean concentrations and storm event mean concentrations of TSS at Peter Pan Run instream site (WY 1999-2004).....	5-47
5-25 Annual flow-weighted average of baseflow mean concentrations and storm event mean concentrations of copper and zinc at Peter Pan Run instream site (WY 1999-2004).....	5-47
5-26 Annual flow-weighted average of baseflow mean concentrations and storm event mean concentrations of phosphorus at Peter Pan Run instream site (WY 1999-2004) .	5-48
5-27 Stream channel protection study area	5-50
5-28 Steep, undercut banks and active bank erosion along Tributary 1A.....	5-53
5-29 The channel at XS-04A, immediately below the confluence of Tributaries 1A and A1.....	5-53
5-30 Bank erosion observed at XS-01.....	5-56
5-31 Change in cross-sectional area.....	5-57
5-32 Change in width/depth ratio.....	5-57
5-33 Dominant channel material measured with weighted Wolman pebble counts.....	5-58
5-34 TR-20 results of peak discharge for various design storms at the lower end of Tributary 1	5-59
6-1 Monocacy Catoclin Watershed Alliance logos.....	6-19
7-1 Stream Corridor Assessment activities in Lower Monocacy Watershed.....	7-3
7-2 2004 stream monitoring locations within Ballenger Creek, Bennett Creek and Liganore Creek watersheds.....	7-8
9-1 Percent pollutant removal by BMP type for Frederick County outfalls, based on the Simple Method.....	9-3

LIST OF ACRONYMS

BMP	best management practice
BOD	5-day biological oxygen demand
CFR	Code of Federal Regulations
CIP	Capital Improvements Program
CN	curve number
COMAR	Code of Maryland Regulations
CWP	Center for Watershed Protection
DEP	Montgomery County Department of Environmental Protection
DNR	Maryland Department of Natural Resources
DO	dissolved oxygen
DOHO	Department of Highway Operations
DP	dry pond
DPW	Division of Public Works
ECS	(Frederick County) Environmental Compliance Section
EDSD	extended dry detention pond
EDSW	extended wet detention pond
EMC	event mean concentration
EPSC	Environmental Permits Service Center
ESRI	Environmental Systems Research Institute, Inc.
FCDPZ	Frederick County Department of Planning and Zoning
GIS	geographic information system
GPS	global positioning system
IB	infiltration basin
IBI	Index of Biotic Integrity
ICPRB	Interstate Commission on the Potomac River Basin
IPM	integrated pest management
IT	infiltration trench
MBSS	Maryland Biological Stream Survey
MC	mean concentration
MDA	Maryland Department of Agriculture
MDE	Maryland Department of Environment
MDP	Maryland Department of Planning
MGD	million gallons per day
MPN	most probable number
MS4	Municipal Separate Storm Sewer System
NFWF	National Fish and Wildlife Foundation
NOAA	National Oceanic Atmospheric Administration

LIST OF ACRONYMS (Continued)

NPDES	National Pollutant Discharge Elimination System
NRCS	(U.S. Department of Agriculture) Natural Resources Conservation Service
OGS	oil/grit separator
PUD	planned unit development
QAPP	quality assurance project plan
QA/QC	quality assurance and quality control
RBP	Rapid Bioassessment Protocols
RFP	request for proposal
R/R	restoration/retrofit
SCA	stream corridor assessment
SCD	Soil Conservation District
SF	sand filter
SHA	State Highway Administration
SM	shallow marsh
SW	swale
SWM	stormwater management
TDS	total dissolved solids
TEP	Transportation Enhancement Program
TKN	total Kjeldahl nitrogen
TN	total nitrogen
TP	total phosphorus
TPH	total petroleum hydrocarbons
TSS	total suspended solids
USEPA	U.S. Environmental Protection Agency
USGS	U.S. Geological Survey
WP	wet pond
WRAS	Watershed Restoration Action Strategy
WWTP	wastewater treatment plant
WY	water year